

CITY OF HAYWARD AGENDA REPORT

AGENDA DATE 05/24/05
AGENDA ITEM 3
WORK SESSION ITEM

TO:

Mayor and City Council

FROM:

Director of Public Works

SUBJECT:

Public Improvements in Cannery Area: Approval of Addendum, Rejection of

Single Bid, and Authorization to Procure Construction in the Open Market

through Negotiation

RECOMMENDATION:

It is recommended that the City Council adopt the attached resolution that:

- 1. Approves Addendum No. 1 that provides modifications to the plans and specifications;
- 2. Rejects the only bid proposal; and
- 3. Authorizes the City Manager to procure construction of the project in the open market through negotiation.

DISCUSSION:

The public improvements in the Cannery Area include the realignment of Meekland Avenue at B Street; the construction of the new Martin Luther King Way; reconstruction and expansion of the Amtrak Station parking; construction of a new parking lot along Martin Luther King Way; the installation of storm drain, sewer, water, and street lighting; and the enclosure of the existing open concrete channel portion of Sulphur Creek (see Exhibit A). The City is in the process of acquiring the necessary right-of-way to construct a new street on the south side of the proposed school. Therefore, the project includes alternative bid items that will be awarded if the City can acquire these parcels in time for the construction season this summer; otherwise, the work will be postponed to the next phase of public improvements.

Alternative A includes the construction of the western portion of Street A across from the park, and Alternative B includes the construction of the remaining portion of Street A across from the proposed new school and connecting with Filbert Street.

A second phase of the public improvements will include the extension of Filbert Street from C Street to B Street and installation of the utilities on Filbert Street. This work will be completed with the construction of the new Burbank Elementary School.

On April 5, 2005, Council approved the plans and specifications and called for bids to be received on May 3, 2005. During the bidding period, Addendum No. 1 was issued to make minor

modifications to the plans and specifications in response to plan holders' questions and to provide necessary design clarifications identified by staff.

The only bid received was from De Silva Gates Construction, LP., of Dublin in the amount of \$3,997,437. The bid amount included Alternatives A and B, and was 23 percent higher than the Engineer's Estimate of \$3,254,000 (see Exhibit B). Another bid was turned in late and, therefore, could not be opened. The design consultant engineer confirmed that the one received bid is unacceptably high. Timing is a factor, since many contractors are already busy for the summer construction season, and higher-than-expected bids are also being seen for other similar roadway construction projects. Staff has spoken with four of the contractors who showed interest in bidding on the project and did confirm that they did not bid because they were too busy with current projects. It is staff s opinion that re-advertising the project at this time will not result in significantly lower bids. In addition, a major component of the work related to the Sulphur Creek channel must be done in the summer and could not be accomplished this year if the project were re-advertised. Thus, because of time constraints and the unreasonably high, single bid, staff recommends rejecting that bid. The Hayward Municipal Code provides that if all bids are rejected, the Council may authorize procurement in the open market. Considering the circumstances discussed above, staff believes procurement on the open market through negotiations will result in savings to the City.

Depending on the results of these negotiations, staff would return to Council in the very near future to award the project. A revised project cost estimate, schedule, and the necessary appropriation from the 2004 RDA Tax Allocation Bond Fund will be included if negotiations are successful. Staff also believes the remaining right-of-way issues can be resolved, so that both alternatives can be included in the project.

Prepared by:

Robert A. Bauman, Deputy Director of Public Works

Recommended by:

Dennis L. Butler, Director of Public Works

Approved by:

Jesús Armas, City Manager

Attachments: Exhibit A: Cannery Area Improvement Plan

Exhibit B: Bid Results

DUE TO THE LENGTH OR COLOR
OF THE REFERENCED EXHIBIT,
IT HAS BEEN ATTACHED AS A
SEPARATE LINK.

Project No. 5099

Bid Opening: May 3, 2005 Number of Bids Received: One

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	BID SUMMARY			Enginee	r's Estimate	DeSilva Gates P O Box 2909 Dublin, CA 94568	
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total
Base B	id						
1	12" WATER (PVC)	1048	LF	70.00	73,360.00	80.00	83,840.00
2	18" SEWER (PVC)	281	LF	145.00	40,745.00	190.00	53,390.00
3	24" SEWER (PVC)	437	LF	193.00	84,341.00	265.00	115,805.00
4	SEWER MH	6	EA	3,500.00	21,000.00	4,000.00	24,000.00
5	REMOVE EXISTING WATER	35	LF	8.00	280.00	40.00	1,400.00
6	REMOVE EXISTING SEWER	487	LF	8.00	3,896.00	40.00	19,480.00
7	REMOVE EXIST STORM DRAIN	60	LF	8.00	480.00	80.00	4,800.00
8	REMOVE EXISTING FLUME	555	LF	20.00	11,100.00	80.00	44,400.00
9	REMOVE EXISTING CURB/GUTTER	1730	LF	5.00	8,650.00	15.00	25,950.00
10	REMOVE EXISTING SIDEWALK	4620	SF	2.00	9,240.00	6.00	27,720.00
11	16" STEEL CASING	40	LF	200.00	8,000.00	150.00	6,000.00
12	CONNECT TO EXIST. SEWER	4	EA	5,000.00	20,000.00	1,000.00	4,000.00
13	CONNECT TO EXIST. STORM DRAIN	4	EA	5,000.00	20,000.00	1,000.00	4,000.00
14	CONNECT TO EXIST. WATER	3	EA	5,000.00	15,000.00	2,000.00	6,000.00
15	12" STORM DRAIN (RCP)	217	LF	60.00	13,020.00	140.00	30,380.00
16	15" STORM DRAIN (RCP)	422	LF	60.00	25,320.00	150.00	63,300.00
17	STORM DRAIN INLETS	7	EA	3,000.00	21,000.00	3,000.00	21,000.00
18	RCB ACCESS (PER ACFC DETAIL SD-401)	2	EA	3,500.00	7,000.00	20,000.00	40,000.00
	STORM DRAIN MANHOLE	4	EA	5,000.00	20,000.00	4,000.00	16,000.00
20	CURB AND GUTTER	1316	LF	18.00	23,688.00	16.00	21,056.00

Project No. 5099

Bid Opening: May 3, 2005 Number of Bids Received: One

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	BID SUMMARY			Enginee	r's Estimate	DeSilva Gates P O Box 2909 Dublin, CA 94568	
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Tota
21	CURB	1970	LF	10.00	19,700.00	15.00	29,550.0
22	VALLEY GUTTER	8755	LF	6.00	52,530.00	8.00	70,040.0
23	CHAIN LINK FENCE (TYPE CL-1.8)	617	LF	12.00	7,404.00	15.00	9,255.0
24	ASPHALT CONCRETE	6589	TN	45.00	296,505.00	45.00	296,505.0
25	AGGREGATE BASE	2880	CY	40.00	115,200.00	60.00	172,800.0
26	SIDEWALK	8233	SF	4.00	32,932.00	4.00	32,932.0
27	PEDESTRIAN RAMP	14	EA	1,500.00	21,000.00	325.00	4,550.0
28	PRECAST BOX CULVERT (INCLUDES INSTALLATION)	555	LF	900.00	499,500.00	1,070.00	593,850.0
29	EARTHWORK (EXCAVATION)	1555	CY	40.00	62,200.00	85.00	132,175.0
30	IMPORTED BORROW (EARTHWORK)	117	CY	15.00	1,755.00	15.00	1,755.0
31	6" FIRE HYDRANT ASSEMBLY	5	EA	2,500.00	12,500.00	4,000.00	20,000.0
32	CURB STOPS	154	LF	10.00	1,540.00	20.00	3,080.0
33	WATER POLLUTION CONTROL	1	LS	42,451.00	42,451.00	25,000.00	25,000.0
34	DRAINAGE FILTER INSERT	6	EA	1,500.00	9,000.00	1,000.00	6,000.0
35	TRAFFIC CONTROL	1	LS	14,858.00	14,858.00	175,000.00	175,000.0
36	SIGNING & STRIPING	1	LS	14,858.00	14,858.00	20,000.00	20,000.0
37	CLEARING AND GRUBBING	1	LS	42,451.00	42,451.00	25,000.00	25,000.0
38	REMOVAL OF EXIST. TREES, FENCES	1	LS	21,226.00	21,226.00	25,000.00	25,000.0
39	TREES - 24" BOX	69	EA	375.00	25,875.00	275.00	18,975.0
40	TREES - 15 GALLON	79	EA	205.00	16,195.00	125.00	9,875.0
41	SHRUBS - 5 GALLON	560	EA	30.00	16,800.00	18.00	10,080.0

Project No. 5099

Bid Opening: May 3, 2005 Number of Bids Received: One

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	BID SUMMARY			Enginee	r's Estimate	DeSilva Gates P O Box 2909 Dublin, CA 94	4568
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total
42	SHRUBS - 1 GALLON	579	EA	16.00	9,264.00	12.00	6,948.00
43	REDWOOD HEADERS	380	LF	3.75	1,425.00	7.00	2,660.00
44	GRANITE FINES	7760	SF	3.00	23,280.00	2.50	19,400.00
45	IRRIGATION	1	LS	88,202.00	88,202.00	100,000.00	100,000.00
46	LANDSCAPE SOIL PREPARATION	34347	SF	0.16	5,495.52	0.20	6,869.40
47	IMPORT TOP SOIL	498	CY	34.75	17,305.50	35.00	17,430.00
48	ROOT CONTROL BARRIER	2447	LF	6.25	15,293.75	6.00	14,682.00
49	GROUNDCOVER AND MULCH	1	LS	38,739.00	38,739.00	25,000.00	25,000.00
50	LANDSCAPE MAINTENANCE	1	LS	3,758.00	3,758.00	1,000.00	1,000.00
51	TYPE A1 ELECTROLIERS	18	EA	6,000.00	108,000.00	6,000.00	108,000.00
52	TYPE A2 ELECTROLIERS	4	EA	7,500.00	30,000.00	6,000.00	24,000.00
53	RELOCATE TYPE B1 ELECTROLIERS	1	EA	2,000.00	2,000.00	2,000.00	2,000.00
54	TYPE B1 ELECTROLIERS	1	EA	5,000.00	5,000.00	5,000.00	5,000.00
55	TYPE B2 ELECTROLIERS	1	EA	6,000.00	6,000.00	5,000.00	5,000.00
56	PLASTIC CONDUIT DB-120 CONDUIT 4" (PG&E CODE 016472)	518	LF	7.70	3,988.60	10.00	5,180.00
57	PLASTIC CONDUIT DB-120 CONDUIT 3" (PG&E CODE 016471)	189	LF	6.00	1,134.00	9.00	1,701.00

Project No. 5099

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	BID SUMMARY		į	Enginee	's Estimate	DeSilva Gates P O Box 2909 Dublin, CA 94568	
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Tota
58	PLASTIC CONDUIT DB-120 CONDUIT 2" (PG&E CODE 016468)	40	LF	5.00	200.00	8.00	320.0
59	50"X52" DF-LB TRANSFORMER PAD (PG&E CODE 360002)	1	EA	1,500.00	1,500.00	1,500.00	1,500.0
60	3'0"X5'0"X3'6" PRIMARY SPLICE BOX (PG&E CODE 025601)	2	EA	1,500.00	3,000.00	3,000.00	6,000.0
61	17"X30"X26" SECONDARY SPLICE BOX (PG&E CODE 043464)	2	EA	1,000.00	2,000.00	1,500.00	3,000.0
62	4" X 67" GALVANIZED STEEL FIXED POST (PG&E CODE 155108)	3	EA	500.00	1,500.00	500.00	1,500.0
63	4" X 67" GALVANIZED STEEL REMOVABLE POST (PG&E CODE 155106)	1	EA	500.00	500.00	500.00	500.0
64	PLASTIC CONDUIT SCHEDULE 40 CONDUIT 4"	1243	LF	5.00	6,215.00	6.00	7,458.0
65	PLASTIC CONDUIT SCHEDULE 40 CONDUIT 2"	75	LF	3.00	225.00	6.00	450.0
66	36"X60"X54" PRIMARY SPLICE BOX	2	EA	2,000.00	4,000.00	4,000.00	8,000.0
67	20"X42"X36" SPLICE BOX	2	EA	500.00	1,000.00	600.00	1,200.0
68	JOINT TRENCH 18"X52"	470	LF	20.00	9,400.00	30.00	14,100.0
69	JOINT TRENCH 18"X46"	230	LF	15.00	3,450.00	16.00	3,680.0
70	MOBILIZATION	1	LS	140,000.00	140,000.00	290,000.00	290,000.0
71	ADMINISTRATIVE CHANGE ORDERS	1	LS	250,000.00	250,000.00	250,000.00	250,000.0
Bid Lis	st Total		\$2,534,475.37		\$3,226,521.4		

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	BID SUMMARY		Enginee	r's Estimate	DeSilva Gates P O Box 2909 Dublin, CA 94568		
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total
Aitern	ate 1A Bid						
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total
72	12" WATER (PVC/DIP)	578	LF	70.00	40,460.00	65.00	37,570.00
73	8" SEWER (PVC)	436	LF	60.00	26,160.00	45.00	19,620.00
74	SEWER MH	3	EA	3,500.00	10,500.00	3,000.00	9,000.00
75	CONNECT TO EXIST. STORM DRAIN	1	EA	5,000.00	5,000.00	1,000.00	1,000.00
76	12" STORM DRAIN (RCP)	23	LF	60.00	1,380.00	65.00	1,495.00
77	15" STORM DRAIN (RCP)	107	LF	80.00	8,560.00	65.00	6,955.00
78	STORM DRAIN INLETS	2	EA	3,000.00	6,000.00	3,000.00	6,000.00
79	CURB AND GUTTER	397	LF	18.00	7,146.00	10.00	3,970.00
80	CURB	429	LF	10.00	4,290.00	15.00	6,435.00
81	VALLEY GUTTER	533	LF	6.00	3,198.00	25.00	13,325.00
82	CHAIN LINK FENCE (TYPE CL-1.8)	533	LF	12.00	6,396.00	15.00	7,995.00
83	ASPHALT CONCRETE	792	TN	45.00	35,640.00	50.00	39,600.00
84	AGGREGATE BASE	991	CY	40.00	39,640.00	50.00	49,550.00
85	SIDEWALK	3426	SF	4.00	13,704.00	3.00	10,278.00
86	PEDESTRIAN RAMP	. 7	EA	1,500.00	10,500.00	325.00	2,275.00
87	EARTHWORK (EXCAVATION)	28	CY	40.00	1,120.00	85.00	2,380.00
88	IMPORTED BORROW (EARTHWORK)	1252	CY	15.00	18,780.00	1.00	1,252.00
89	6" FIRE HYDRANT ASSEMBLY	2	EA	2,500.00	5,000.00	4,000.00	8,000.0
90	CURB STOPS	18	LF	10.00	180.00	20.00	360.0
91	WATER POLLUTION CONTROL	1	LS	6,589.00	6,589.00	5,000.00	5,000.00

Project No. 5099

Bid Opening: May 3, 2005 Number of Bids Received: One

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	BID SUMMARY			Enginee	Engineer's Estimate		DeSilva Gates P O Box 2909 Dublin, CA 94568	
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total	
92	DRAINAGE FILTER INSERT	4	EA	1,500.00	6,000.00	1,000.00	4,000.00	
93	TRAFFIC CONTROL	1	LS	2,306.00	2,306.00	25,000.00	25,000.00	
94	SIGNING & STRIPING	1	LS	2,306.00	2,306.00	3,000.00	3,000.00	
95	CLEARING AND GRUBBING	1	LS	6,589.00	6,589.00	15,000.00	15,000.00	
96	REMOVAL OF EXIST. TREES, FENCES	1	LS	3,294.00	3,294.00	5,000.00	5,000.00	
97	TREES - 24" BOX	11	EA	375.00	4,125.00	275.00	3,025.00	
98	TREES - 15 GALLON	12	EA	205.00	2,460.00	125.00	1,500.00	
99	SHRUBS - 5 GALLON	87	EA	30.00	2,610.00	18.00	1,566.00	
100	SHRUBS - 1 GALLON	90	EA	16.00	1,440.00	12.00	1,080.00	
101	REDWOOD HEADERS	54	LF	3.75	202.50	7.00	378.00	
102	GRANITE FINES	1000	SF	3.00	3,000.00	2.50	2,500.00	
103	IRRIGATION	1	LS	13,690.00	13,690.00	10,000.00	10,000.00	
104	LANDSCAPE SOIL PREPARATION	5331	SF	0.16	852.96	0.20	1,066.20	
105	IMPORT TOP SOIL	77	CY	34.75	2,675.75	35.00	2,695.00	
106	ROOT CONTROL BARRIER	380	LF	6.25	2,375.00	6.00	2,280.00	
107	GROUNDCOVER AND MULCH	1	LS	6,013.00	6,013.00	6,000.00	6,000.00	
108	LANDSCAPE MAINTENANCE	1	LS	583.00	583.00	1,000.00	1,000.00	
109	TYPE A1 ELECTROLIERS	4	EA	6,000.00	24,000.00	3,000.00	12,000.00	
110	TYPE A2 ELECTROLIERS	3	EA	7,500.00	22,500.00	3,000.00	9,000.00	
111	MOBILIZATION	1	LS	25,000.00	25,000.00	37,000.00	37,000.00	
Bid Lis	t Total		\$382,265.21		\$375,150.20			

Project No. 5099

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	BID SUMMARY	Engineer's Estimate		DeSilva Gates P O Box 2909 Dublin, CA 94568			
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total
Alterna	te 1B Bid						
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total
112	12" WATER (PVC/DIP)	490	LF	70.00	34,300.00	100.00	49,000.0
113	8" SEWER (PVC)	500	LF	60.00	30,000.00	50.00	25,000.0
114	SEWER MH	1	EA	3,500.00	3,500.00	3,000.00	3,000.0
115	REMOVE EXISTING CURB/GUTTER	292	LF	5.00	1,460.00	10.00	2,920.0
116	REMOVE EXISTING SIDEWALK	3500	SF	2.00	7,000.00	1.00	3,500.0
117	12" STORM DRAIN (RCP)	54	LF	60.00	3,240.00	65.00	3,510.0
118	STORM DRAIN INLETS	3	EA	3,000.00	9,000.00	3,000.00	9,000.0
119	CURB AND GUTTER	726	LF	18.00	13,068.00	10.00	7,260.0
120	CURB	280	LF	10.00	2,800.00	15.00	4,200.0
121	VALLEY GUTTER	425	LF	6.00	2,550.00	25.00	10,625.0
122	CHAIN LINK FENCE (TYPE CL-1.8)	425	LF	12.00	5,100.00	15.00	6,375.0
123	ASPHALT CONCRETE	581	TN	45.00	26,145.00	50.00	29,050.0
124	AGGREGATE BASE	727	CY	40.00	29,080.00	50.00	36,350.0
125	SIDEWALK	4869	SF	4.00	19,476.00	3.00	14,607.0
126	PEDESTRIAN RAMP	3	EA	1,500.00	4,500.00	325.00	975.0
127	EARTHWORK (EXCAVATION)	458	CY	40.00	18,320.00	85.00	38,930.0
128	EXPORT (EARTHWORK)	102	CY	40.00	4,080.00	15.00	1,530.0
129	6" FIRE HYDRANT ASSEMBLY	4	EA	2,500.00	10,000.00	4,000.00	16,000.0
130	WATER POLLUTION CONTROL	1	LS	5,960.00	5,960.00	2,000.00	2,000.0
131	DRAINAGE FILTER INSERT	2	EA	1,500.00	3,000.00	1,000.00	2,000.0

Project No. 5099

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BID SUMMARY			Engineer's Estimate		DeSilva Gates P O Box 2909 Dublin, CA 94568		
Item #	Item Description	Quantity	Unit of Measure	Unit Price	Item Total	Unit Price	Item Total
132	TRAFFIC CONTROL	1	LS	2,042.00	2,042.00	5,000.00	5,000.0
133	SIGNING & STRIPING	1	LS	2,086.00	2,086.00	1,000.00	1,000.0
134	CLEARING AND GRUBBING	1	LS	5,960.00	5,960.00	25,000.00	25,000.00
135	REMOVAL OF EXIST. TREES, FENCES	1	LS	2,980.00	2,980.00	15,000.00	15,000.00
136	TREES - 24" BOX	10	EA	375.00	3,750.00	275.00	2,750.00
137	TREES - 15 GALLON	11	EA	205.00	2,255.00	125.00	1,375.00
138	SHRUBS - 5 GALLON	79	EA	30.00	2,370.00	18.00	1,422.0
139	SHRUBS - 1 GALLON	81	EA	16.00	1,296.00	12.00	972.0
140	REDWOOD HEADERS	56	LF	3.75	210.00	7.00	392.00
141	GRANITE FINES	1020	SF	3.00	3,060.00	2.50	2,550.00
142	IRRIGATION	1	LS	12,383.00	12,383.00	10,000.00	10,000.0
143	LANDSCAPE SOIL PREPARATION	4822	SF	0.16	771.52	0.20	964.4
144	IMPORT TOP SOIL	70	CY	34.75	2,432.50	35.00	2,450.0
145	ROOT CONTROL BARRIER	343	LF	6.25	2,143.75	6.00	2,058.00
146	GROUNDCOVER AND MULCH	1	LS	5,439.00	5,439.00	5,000.00	5,000.00
147	LANDSCAPE MAINTENANCE	1	LS	528.00	528.00	1,000.00	1,000.00
148	TYPE A1 ELECTROLIERS	5	EA	6,000.00	30,000.00	3,000.00	15,000.00
149	MOBILIZATION	1	LS	25,000.00	25,000.00	38,000.00	38,000.00
Bid List Total					\$337,285.77		\$395,765.40
Total Bid Amount					\$3,254,026.35		\$3,997,437.00



HAYWARD CITY COUNCIL

RESOLUTION NO. <u>05-</u>

Introduced by Council Member ____

RESOLUTION APPROVING ADDENDUM NO. 1, REJECTING THE SINGLE BID AND AUTHORIZING PROCUREMENT OF CONSTRUCTION ON THE OPEN MARKET THROUGH NEGOTIATION

WHEREAS, on April 5, 2005, the City Council approved the plans and specifications for the Cannery Area Public Improvements Project, Project No. 5099 and called for bids to be received on May 3, 2005; and

WHEREAS, Addendum No. 1 contains modifications to the plans and specification in response to plan holder's questions and to provide necessary design clarifications identified by staff; and

WHEREAS, on May 3, 2005, the only bid received was from De Silva Gates Construction, LP., of Dublin in the amount of \$3,997,437; the bid amount included Alternatives A and B, and was 23 percent higher than the Engineer's Estimate of \$3,254,000; and

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Hayward that Addendum No. 1 is hereby approved and adopted as part of the plans and specifications for the project.

BE IT FURTHER RESOLVED that the City Council hereby finds and determines that, given the lack of bids received, that the only bid received was substantially in excess of the engineer's estimate and the time constraints on the project, it is more beneficial and economical to procure construction of the project on the open market pursuant to Section 1303 of the City Charter and Sections 2-8.01 and 2-8.07 of the Hayward Municipal Code.

BE IT FURTHER RESOLVED that the City Council of the City of Hayward hereby rejects the only bid proposal and authorizes the City Manager to procure construction of the project in the open market through negotiations.

IN COUNCIL, HAYWARD, CALIFORNIA	, 2005
ADOPTED BY THE FOLLOWING VOTE:	
AYES: COUNCIL MEMBERS:	

MAYOR:

NOES: COUNCIL MEMBERS:

NOES: COUNCIL MEMBERS:
ABSTAIN: COUNCIL MEMBERS:
ABSENT: COUNCIL MEMBERS:
ATTEST: City Clerk of the City of Hayward
APPROVED AS TO FORM:
Tity Attorney of the City of Hayward